



City of Kingston
Council Meeting
Addendum

2026-08
Tuesday, March 24, 2026
7:00 p.m.
Council Chamber

Council will resolve into the Committee of the Whole "Closed Meeting" at 5:30 p.m. and will reconvene as regular Council at 7:00 p.m.

Watch live on the [City of Kingston website](#).

Pages

***3. The Committee of the Whole "Closed Meeting"**

Note: The Committee of the Whole "Closed Meeting" will begin at 5:30 p.m. in the Councillors' Lounge.

The consent of Council is requested for the **addition** of The Committee of the Whole "Closed Meeting" item c. - Labour relations or employee negotiations - Kingston Professional Fire Fighters' Association (KPFPA), Local 498 - Collective Bargaining Update.

The consent of Council is requested for the **addition** of The Committee of the Whole "Closed Meeting" item d - Litigation or potential litigation, including matters before administrative tribunals, affecting the municipality or local board, and advice that is subject to solicitor-client privilege, including communications necessary for that purpose - By-Law Enforcement.

8. Delegations

***1. Melissa Reid - Consumption and Treatment Services Sites**

Melissa Reid will appear before Council to speak to New Motion Number 4 with respect to Consumption and Treatment Services Sites.

***2. Joyce Hostyn - Tree By-Law**

Joyce Hostyn will appear before Council to speak to New Motion Number 6 with respect to Tree By-Law.

***3. Letitia Flett - Adelaide Street Shelter**

Letitia Flett will appear before Council to speak to Clause 2 of Report Number 27: Received from the Chief Administrative Officer (Recommend) with respect to Adelaide Street Shelter.

***4. Robert Gibson - Support for Integrated Care Hub Service Transition**

Robert Gibson will appear before Council to speak to New Motion Number 5 with respect to Support for Integrated Care Hub Service Transition.

***5. Dr. Henry Swoboda - Consumption and Treatment Services Sites**

Dr. Henry Swoboda will appear before Council to speak to New Motion Number 4 with respect to Consumption and Treatment Services Sites.

***6. Jamie Brushett - Consumption and Treatment Services Sites**

Jamie Brushett will appear before Council to speak to New Motion Number 4 with respect to Consumption and Treatment Services Sites.

14. Report Number 27: Received from the Chief Administrative Officer (Recommend)

***4. Update: Community Celebrations of The Tragically Hip Final Concert 10 Year Anniversary**

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(Report Number 26-090 from the Commissioner, Community Services)

That Council delegate authority to the Director of Arts & Culture Services to approve any necessary agreements to support the tenth anniversary of The Tragically Hip's final concert in Kingston with programming, events and activations; and

That Council delegate authority to the Director of Arts & Culture Services to approve the waiving of any applicable fees through City of Kingston By-Law Number 2026-7, Fees & Charges By-Law 2026, including rental fees for City venues and/or parks and public spaces and to support in-kind services and contributions to support events, programming and activations directly related to the City and partner-led community celebrations of the final concert of The Tragically Hip; and

That staff report back to Council at its meeting on June 16, 2026 to provide an update on final programming plans supported by the City and partners that will provide opportunities for the community to come together to celebrate the 10 year anniversary of the final concert of The Tragically Hip.

19. **Miscellaneous Business**

*3. **Illumination - Multiple Myeloma Action Month**

Whereas subsection 3.5 of First Capital Place Illumination Policy (the Policy) requires applications for an illumination of First Capital Place, which is defined as the exterior of City Hall, Springer Market Square, the D.A. McNevin Memorial Fountain and Confederation Park Fountain, to be received at least four months prior to the proposed illumination date; and

Whereas a request was received on January 21, 2026, from Myeloma Canada to illuminate First Capital Place on March 1, 2026, in recognition of Multiple Myeloma Action Month and the request was declined as it was not submitted by the October 31, 2025 application deadline; and

Whereas multiple myeloma is the second more common blood cancer, with 4,300 people in Canada to be diagnosed this year, or 12 people per day, and Myeloma Canada aims to raise awareness, so that those affected can know the warning signs, get diagnosed earlier and get treatment;

Therefore Be It Resolved That notwithstanding subsection 3.5 of the First Capital Place Illumination Policy, Council approve an illumination of First Capital Place in the month of March 2026 in recognition of Multiple Myeloma Action Month and direct staff to work with the applicant to determine an appropriate date for the illumination.

20. **New Motions**

4. **Consumption and Treatment Services Sites**

*1. **Consumption and Treatment Services Sites**

The consent of Council is requested for the **withdrawal and replacement** of New Motion Number 4 regarding Consumption and Treatment Services Sites with the motion below.

Moved by: Councillor McLaren

Seconded by: Councillor Glenn

Whereas the Ontario Ministry of Health issued 90-day closure notices on March 13, 2026 to operators of remaining provincially-funded Consumption and Treatment Services (CTS) sites across Ontario, including Kingston's CTS at the Integrated Care Hub (ICH), 661 Montreal Street, with provincial funding ending June 13, 2026; and

Whereas the Kingston CTS has operated since 2018, serving hundreds of vulnerable residents annually, diverting hundreds of emergency room visits, and preventing opioid overdose deaths;

and

Whereas Kingston Community Health Centres (KCHC) holds a confirmed federal exemption under Section 56.1 of the *Controlled Drugs and Substances Act* expiring October 31, 2026 - valid independent of provincial funding decisions and providing a legal operating window of approximately four and a half months beyond the June 13 provincial funding end date; and

Whereas all federal and provincial funding avenues for CTS continuity have been exhausted: the City's \$710,621 ETF Contribution Agreement is fully committed with the remaining \$34,000 holdback already committed to spring outreach supplies; Health Canada explicitly declined to redirect any funds citing a guideline exclusion of "all costs associated with the operation of Supervised Consumption Sites or Overdose Prevention Sites"; no other City-held health funding is eligible; the Canada-Ontario Housing Benefit is unlikely to support programs the province has been actively defunding; and the City did not apply to the 2025 Emergency Treatment Fund (ETF) Call for Proposals having chosen to secure the current award over the risk of receiving nothing; and

Whereas Health Canada's explicit exclusion of supervised consumption operational costs from ETF guidelines, combined with provincial funding termination, creates a documented interlocking policy gap in which no existing federal or provincial program will fund continued CTS operations, making the City's own reserves the only identified near-term funding source; and

Whereas the Chief Administrative Officer has confirmed the provincial CTS closure will affect the ICH lease held by Addiction & Mental Health Services KFL&A and the nature of services at 661 Montreal Street, though it does not directly impact ICH funding; and

Whereas there is currently no Homelessness and Addiction Recovery Treatment (HART) Hub operating, approved, or imminent in Kingston - making Kingston materially distinct from every other Ontario community losing CTS funding, as the province's own rationale for defunding was HART Hub availability, which does not apply here; Kingston applied and was rejected during the only 2024 Call for Proposals; and any motion directing staff to reapply asks them to repeat a failed action against a closed process; and

Whereas Deferred Motion 1 on the March 24 Council agenda has returned to Council with staff confirmation that the \$350,000

previously requested from the Working Reserve Fund for The Tragically Hip Anniversary Celebration is no longer required, and this Council is of the view that where public funds have been freed from a discretionary celebration, the preservation of human life must take precedence; and

Whereas Ontario Superior Court Justice Callaghan confirmed in the 2025 Neighbourhood Group case that closure of supervised consumption sites causes irreparable harm and that public interest in keeping them open outweighs continued public disorder - and Kingston's unique no-HART-Hub status creates a materially stronger irreparable harm argument than was available in that case; and

Whereas KCHC, as a community health centre rather than a municipality or local board, does not appear subject to the provincial ministerial approval requirement under Section 3 of the *Community Care and Recovery Act, 2024*, creating a potential pathway for KCHC to seek exemption renewal directly from Health Canada; and

Whereas Justice Callaghan's pending merits decision on the constitutional challenge to the *Community Care and Recovery Act* - including the challenge to Section 3's provincial veto - may materially affect KCHC's exemption renewal options and Kingston's legal position beyond October 2026; and

Whereas supervised consumption services are a life-saving public health intervention and abrupt closure without a continuity plan poses documented, serious risk of increased overdose deaths in our community;

Therefore Be It Resolved That the City of Kingston formally opposes the Ontario government's decision to defund the Kingston Consumption and Treatment Services effective June 13, 2026, and calls on the Province to reverse this decision; and

That Council direct the Chief Administrative Officer to contact Health Canada to inquire whether any future ETF Call for Proposals is anticipated and what harm reduction continuity activities - short of direct supervised consumption site operations - would be eligible for funding; and

That Council further direct the Chief Administrative Officer to contact Kingston Health Sciences Centre, other local health institutions, and Kingston Police Service requesting they each issue a formal public statement on the health, safety, and community impacts of the CTS closure, to inform public and government decision-making; and

That Council direct the Chief Administrative Officer to report back to Council no later than April 15, 2026 on:

1. Legal and operational options for the City to support continuity of harm reduction services during the federal exemption window (June to October 2026);
2. A recommended allocation of up to \$350,000 from the Working Reserve Fund - funds confirmed by staff as no longer required for The Tragically Hip Anniversary Celebration - toward City bridge funding for CTS operational continuity during the federal exemption window, legal costs associated with an injunction application to freeze the June 13 provincial funding withdrawal, or both, proportioned based on need and legal advice;
3. The results of direct consultation with KCHC on whether KCHC intends to apply to Health Canada for renewal of its Section 56.1 exemption prior to October 31, 2026; whether KCHC's legal counsel considers KCHC subject to Section 3 of the *Community Care and Recovery Act* as a non-municipal entity; and what level of City financial commitment would be required for KCHC to sustain operations through an exemption renewal period;
4. The implications of the provincial CTS closure for the ICH lease, ICH programming, and the City's \$500,000 annual shelter bed contribution.

That Council direct staff to work with KCHC, Trellis HIV & Community Care, AMHS, Home Base Housing, Southeast Public Health, other ICH consortium partners, and other community groups to develop a continuity of operations plan for harm reduction services that can bridge to the next available provincial or federal program; and

That Council direct the City Solicitor report to Council no later than April 15, 2026 on:

1. The legal feasibility and estimated cost of the City of Kingston joining, supporting, or funding an application to the Ontario Superior Court for an injunction to freeze the June 13, 2026 provincial CTS funding withdrawal, on the grounds that Kingston's unique no-HART-Hub status means closure will cause irreparable harm with no adequate alternative available, in direct violation of Section 7 of the *Canadian Charter of Rights and Freedoms*, and that documented interlocking federal

and provincial policy exclusions confirm there is no alternative funding pathway absent City action;

2. Whether Kingston's no-HART-Hub status creates a materially stronger legal position than the 2025 Neighbourhood Group injunction and whether it supports a standalone Kingston application rather than relying solely on the existing provincial Charter challenge;
3. Whether a full constitutional challenge or damages claim against the province is warranted, to be assessed separately and subsequent to the injunction question, with a recommendation to Council once the federal exemption status and injunction outcome are known;
4. Whether KCHC, as a community health centre rather than a municipality or local board, is subject to Section 3 of the *Community Care and Recovery Act, 2024* when applying to Health Canada for exemption renewal, and what the City can do to support that application ahead of October 31, 2026; and

That the Mayor be directed to formally assess, in consultation with the City Solicitor and the Community Emergency Management Coordinator, whether a declaration of emergency under Section 4 of the *Emergency Management and Civil Protection Act* is warranted given the documented interlocking policy gap created by provincial defunding and federal program ineligibility, and to report that assessment to Council no later than April 15, 2026; and

That a copy of this motion be forwarded to the Honourable Doug Ford, M.P.P. Premier of Ontario, the Honourable Sylvia Jones, M.P.P. Minister of Health, Ted Hsu, M.P.P. Kingston and the Islands, John Jordan, M.P.P. Lanark-Frontenac-Kingston, Mark Gerretsen, M.P. Kingston and the Islands, the Southeast Public Health Board of Health, Kingston Community Health Centres, and all ICH consortium partners.

23. Communications Package

*1. Additional Communications

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Additional communications received and distributed between March 18, 2026 and March 19, 2026.

*2. Additional Communications

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Additional communications received and distributed between March 20, 2026 and March 24, 2026.